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**MINUTES OF MEETING**

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**SUBJECT:** Technical Review Committee (TRC) Meeting  
Portsmouth Naval Shipyard (PNS)

**PURPOSE:** The TRC meeting was called by the Navy to present the proposed  
On-Shore Media Protection Standards.

**LOCATION:** Portsmouth Naval Shipyard  
Kittery, Maine

**DATE:** November 9, 1993

**PREPARED BY:** Stephen F. Urschel  
Manager, Geosciences  
McLaren/Hart Environmental Engineering Corporation  
28 Madison Avenue Extension  
Albany, New York 12203-5326  
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November 12, 1993

ATTENDEES:

**Community/Public Representatives**

Jeff Clifford, Town of Kittery  
Dr. Francis R. Hall, Retired  
Phil McCarthy, Town Supervisor

**USEPA Region I**

Ernest Waterman, Project Manager

**U.S. Navy - PNS**

Jim Tayon, Environmental Affairs  
Ken Plaisted, Environmental Affairs  
Mike L'Abbé, CNAAB  
Len Sargent, Code 106.3  
Ralph Hickson, Code 121.8  
Casey Szewzaic, NEHC DET

**U.S. Navy - Northern Division, Philadelphia**

Debbie Carlson, Remedial Project Manger  
Mark Leipert, RTM

**Maine DEP**

Nancy Beardsley, Project Manager

**NCCOSC**

Bob Johnson, Project Coordinator

**Mahoney Associates**

Eileen Mahoney, Toxicologist

**McLaren/Hart Environmental Engineering Corporation**

Stephen Urschel, Project Manager, Albany, NY  
Kristen Sayer, Environmental Scientist, Albany, NY

**University of New Hampshire-JEL**

Larry Ward

**Halliburton NUS**

Linda Klink

**Maine DMR**

Brad Sterl, Biologist

**U.S. Fish & Wildlife**

Kenneth Carr



## BACKGROUND

The subject TRC meeting was held at the Shipyard Museum at Portsmouth Naval Shipyard, Kittery, Maine to update committee members on the proposed On-Shore Media Protection Standards (MPS) based on revisions generated by USEPA Region 1 and MEDEP comments.

## DISCUSSION AND SUMMARY

The meeting was opened at approximately 10:30 a.m. by the Shipyard's Commanding Officer, Navy Captain Lance Horne, who welcomed everyone and their involvement on the Technical Review Committee. Captain Horne explained briefly his background with the Navy and pledged to continue with Admiral Fenton's approach of being proactive in the environmental community.

Deborah Carlson then introduced the topic of discussion and presentation schedule. Deborah began with an update on project status as follows:

- 1) **Minutes of the 21 September 1993 TRC Meeting** were distributed. Please notify Debbie Carlson of any corrections or additions so they can be incorporated.
- 2) **Confirmation Air Study Workplan:** The workplan was submitted for review on 11/3/93 two week review period. (Navy review only at this time). Comments are requested by 11/19/93. A comment review meeting has been budgeted and will be scheduled if the reviewers and/or comments warrant a meeting.
- 3) **RFI "Data Gap" Workplan:** The workplan was submitted for review on 10/29/93 with a two week review period. (Navy review only at this time). Comments are requested by 11/15/93. Submission data to regulators is estimated December 1993.
- 4) **DRMO Cap Construction:** The Phase I geotextile liner is in the process of being installed. Installation occurred between 11/4/93 and 11/11/93. TRC members were welcomed to walk to the DRMO and observe some of the construction. The possibility of Phase II, which will consist of an asphalted portion at the entrance of the DRMO, could be delayed if Phase I goes past 11/30/93 and asphalt season ends.
- 5) A copy of a RCRA Corrective Action Schedule developed by Northern Division was distributed. The schedule was trying to document the entire timeline of the project with all past, current and future investigations. (FY 94 dates are projections only). Debbie welcomed any dates or phases missed to complete schedule and state she was also looking into different types of software for improved visual quality of schedule.

Deborah then turned the floor over to Bob Johnson for a brief progress report. After Bob Johnson's report, Deborah Carlson introduced Eileen Mahoney of Mahoney Associates to begin the formal presentation of the On-Shore MPS.



## **PRESENTATION OVERVIEW: ON-SHORE MEDIA PROTECTION STANDARDS**

Eileen Mahoney distributed handouts containing details of the presentation to each member of the TRC. The following is a brief summary of Eileen's presentation.

Eileen began by introducing the Media Protection Standard (MPS) in the context of a risk-based evaluation. The objective of developing Media Protection Standards is to be protective of human health and the environment. Eileen then reviewed the guidance documents and regulatory framework for performing the MPS evaluation. She then followed this with a discussion of the methods and procedures she employed in developing the On-Shore MPS. Eileen discussed the use of background data and the procedures for comparison of data to risk goals and risk factors.

Her presentation then moved on to a discussion of the results of her evaluation of each media: soil, groundwater, surface water, sediment and air. For each media, Eileen compared the data to applicable regulatory standards and/or guidelines and background data, if available. She then described how she developed concentrations which met the risk goals.

Finally, Eileen presented the results of her calculations and concluded the presentation with a slide summarizing SWMUS which may require remediation of some sort to be protective of human health. These SWMUS include the DRMO and quarters SN and 68.

## **QUESTIONS**

Questions were asked and answered during and after the presentation. A brief summary of the questions and responses follows:

- Jim Tayon asked if only one (1) sample collected at Quarters S, N & 68 had contaminant concentrations which exceeded background.

Eileen Mahoney responded that to her best recollection only one sample exceeded background. She added that this should not be too alarming since the risk assumptions are extremely conservative (i.e., children residing there 25-30 years). (*Note: Surface soil sample SS-06 had a concentration of arsenic of 83.8 mg/kg which exceeded background.*)

- Bob Johnston asked if the air quality monitoring performed took into account upward versus downwind locations and if so how this was done.

Steve Urschel responded that the air quality studies included background (upwind) stations and that a meteorological tower located on the Shipyard recorded wind direction so that the data could be evaluated for possible upwind or downwind sources. Mr. Urschel indicated that the sampling was conducted for particulates, volatile and semi-volatile compounds over a 24 hour sampling period.

- A member of the audience asked how the site-specific background samples compared to samples further away that may have been impacted by other contaminants.

Eileen Mahoney responded that the study took into account regional background data and that comparisons were made between sample results and both site-specific and regional background. *(Site specific was based on both samples taken at the Shipyard and off-base in the surrounding community).*

- Deborah Carlson asked Eileen to explain the use of  $10^{-6}$  and  $10^{-5}$  risk factors in the risk assessment and Media Protection Standards development.

Eileen Mahoney indicated that the risk factor of  $10^{-6}$  was the “Point of Departure” used by USEPA in the National Contingency Plan (NCP). If a contaminant is found to exceed  $10^{-6}$  then this contaminant must be addressed in the Media Protection Standard proposal. In order to set an acceptable concentration, the regulators routinely use  $10^{-5}$  as the clean-up goal. So the Media Protection Standards are developed to meet a  $10^{-5}$  risk factor for any compound found to exceed the  $10^{-6}$  “Point of Departure.”

- Deborah Carlson asked why in the original (draft) MPS the Battery Acid Tank (SUMU 10) was found to pose a risk needing MPS development when in the latest draft this SWMU dropped out.

Eileen said she was uncertain exactly why it dropped out but some of the numbers were rerun and that may have made the difference. Eileen said she would double check the calculations. *(Note: After review of the subsurface soil data for SWMU 10 and an evaluation of the risk posed for future occupational exposure, it was determined that no individual contaminants required development of Media Protection Standard).*

- Bob Johnson asked where samples were collected for use in the risk assessment for groundwater.

Steve Urschel responded that there was an evaluation of fresh water wells at the Jamaica Island Landfill (JILF) which are not being used as a source of drinking water but would be preferable to salt water wells for that purpose.

Ernest Waterman added that the USEPA allowed evaluation of only the fresh water wells because no one is expected to use the salt water wells as a source of drinking water. The JILF was the only SWMU where fresh water wells are located.

Eileen Mahoney added that a qualitative risk analysis was performed on the brackish and saline wells at the JILF for comparative purposes.

- Bob Johnston asked if the most direct connection between the off-shore and on-shore studies was associated with the groundwater seeps being investigated at the Shipyard.

Ernest Waterman responded that the JILF is the control point for release to the river. If these releases may be detrimental then MPS must account for potential impacts of the river as well as current and future impacts on-shore.

- Nancy Beardsley asked about a table (*Table 1-2 beginning on page 1-17*) in the MPS which described statistical background values.

Eileen Mahoney stated that a statistics book, referenced in the MPS Proposal, was used to estimate the 99<sup>th</sup> percentile of the range of background concentrations. This was done because the number of samples collected is only a small sample set and may not represent the entire variation in sample results expected in the natural setting.

This completed the question and answer session and Deborah Carlson moved into a discussion of the regulatory process including a brief discussion of the Public Hearing. Deborah indicated that an "informal" public workshop was tentatively scheduled for January 25<sup>th</sup> and would cover the On-Shore Media Protection Standard development. This would allow the public to ask questions and receive answers before the Public Hearing.

Further discussions were pursued with regard to the format and date for the Public Hearing. No final decisions were made.

Jim Tayon then announced that Maria Barth was elected as a Town Council Chairperson and was resigning from the Technical Review Committee (TRC). Jim asked for recommendations for someone to replace Mrs. Barth on the TRC. Requirements are that the person be a U.S. citizen and have time available to review the technical documents. Someone from the local community would be preferred.

The meeting was adjourned at 12:30 p.m.

**TRC MEETING AGENDA**

**TUESDAY, NOVEMBER 9, 1993**

**TIME: 10:30 AM - 12:30 PM**

**LOCATION: Shipyard Museum, Bldg 156**

- 10:30 Introduction/Opening Remarks**
- 10:35 - 10:45 Status update on the RCRA Facility Investigations**
- Presenter: Debbie Carlson, RPM  
Northern Division**
- 10:45 - 11:45 On-Shore Media Protection Standards Proposal**
- Presenter: Dr. Eileen Mahoney, Toxicologist  
Mahoney Associates**
- 11:45 - 12:15 Questions and Answers**
- 12:15 - 12:30 Open Discussion/Closing Remarks**

**TECHNICAL REVIEW  
COMMITTEE MEETING  
NOVEMBER 9, 1993**



**PORTSMOUTH NAVAL SHIPYARD**

**PROPOSED MEDIA PROTECTION STANDARDS  
FOR ON-SHORE MEDIA**

**BASED ON HUMAN HEALTH RISK ASSESSMENT**

**FOR THE**

**PORTSMOUTH NAVAL SHIPYARD**

**KITTERY, MAINE**

**Presented to:**

**Technical Review Committee  
Portsmouth Naval Shipyard  
November 9, 1993**

**Presented by:**

**Eileen M. Mahoney, Ph.D.  
E. Mahoney Associates, Inc.  
Philadelphia, PA 19118**

## TRC MEETING OVERHEADS

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## ACRONYMS/ABBREVIATIONS

<b>Acronym/Abbreviation</b>	<b>Definitions</b>
<b>ARAR</b>	<b>Applicable or relevant and appropriate requirement of environmental quality.</b>
<b>Background</b>	<b>Concentrations of chemicals that are present in the environment naturally or due to human-made, non-site sources.</b>
<b>Carcinogen</b>	<b>A substance which causes cancer.</b>
<b>CERCLA</b>	<b>Comprehensive Environmental Response Compensation and Liability Act of 1980.</b>
<b>DRMO</b>	<b>Defense Reutilization Management Office</b>
<b>HI</b>	<b>Hazard Index</b> <b>The sum of more than one hazard quotient for multiple substances.</b>
<b>HQ</b>	<b>Hazard Quotient</b> <b>The ratio of a single substance exposure level over a specified time period to a reference dose for that substance derived from a similar exposure period.</b>
<b>HSWA</b>	<b>Hazardous and Solid Waste Amendments Permit</b>
<b>Inorganics</b>	<b>Substances not containing carbon as an essential element (<i>e.g.: Lead, Mercury, Arsenic, Cadmium, Copper</i>).</b>
<b>JILF</b>	<b>Jamaica Island Landfill</b>
<b>MCLs</b>	<b>Maximum Containment Levels (Federal Drinking Water Standards).</b>

## ACRONYMS/ABBREVIATIONS (continued)

Acronym/Abbreviation	Definitions
<b>MEDEP</b>	<b>Maine Department of Environmental Protection</b>
<b>MEGs</b>	<b>Maximum Exposure Guidelines (Maine Drinking Water Guidelines).</b>
<b>mg/kg</b>	<b>milligram per kilogram</b>
<b>Unit of measurement.</b>	
<b>MPS</b>	<b>Media Protection Standards</b>
<b>PAHs</b>	<b>Polyaromatic Hydrocarbons</b>
<b>Class of compounds containing two or more fused benzene rings; semi-volatile; associated with petroleum products.</b>	
<b>PCBs</b>	<b>Polychlorinated Biphenyls</b>
<b>Probable human carcinogens; The general population is primarily exposed by the oral route (primarily by consumption of contaminated fish).</b>	
<b>PNS</b>	<b>Portsmouth Naval Shipyard.</b>
<b>SWMUs</b>	<b>Solid Waste Management Units</b>
<b>SVOCs</b>	<b>Semi-Volatile Organic Compounds</b>
<b>Class of compounds which do not tend to easily go into vapor state. Includes PAHs, PCBs, pesticides.</b>	
<b>USEPA</b>	<b>United States Environmental Protection Agency</b>
<b>VOCs</b>	<b>Volatile Organic Compounds</b>
<b>Class of compounds which tend to easily go into the vapor state.</b>	

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Groundwater Proposed Media Protection Standards

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    Air

    Groundwater

Conclusions

## INTRODUCTION

- Prepared in accordance with the Hazardous and Solid Waste Amendments (HSWA) Permit, issued by USEPA.
- Document proposes Media Protection Standards (cleanup goals) which are **RISK BASED**
- Proposed cleanup goals are prepared based on a human health risk analysis of the Shipyard for current and future uses; and represent levels which do not pose unacceptable health risks (consistent with USEPA and MEDEP guidelines,  $10^{-5}$ )

## **OBJECTIVES**

- To propose media protection standards which are protective of human health for each medium (Soil, Groundwater, Air, Surface Water, Sediment).
- To propose standards for all contaminants released from all 13 Solid Waste Management Units (SWMUs) identified in the HSWA Permit.

## **METHODOLOGY USED IN DEVELOPING MEDIA PROTECTION STANDARDS**

1. Identification of Risks Exceeding Regulatory Guidelines
2. Comparison to Site-Specific Background Concentrations
3. Determination of chemical concentrations which represent safe exposures

## SOILS METHODOLOGY

### **1. Identification of Risks Exceeding Risk Guidelines**

#### Carcinogens

Risk =  $10^{-6}$  USEPA (point of departure)

Risk =  $10^{-5}$  MEDEP

#### Non-Carcinogens

Hazard Index = 1.0 USEPA, MEDEP

- Risk Estimates developed in Human Health Risk Assessment, On-Shore Portion
- Maximum measured concentrations were used for calculating risk estimates
- Any chemical exceeding these guidelines for any medium, any exposure pathway, was identified for media protection standards

## **SOILS METHODOLOGY, CONTINUED**

### **2. Comparison to Background Levels**

- Site-specific background soil samples used to characterize background soil conditions at the Shipyard.
- Background soil data then compared to measured maximum concentrations for soils at SWMUs

## SOILS METHODOLOGY, CONTINUED

### 3. Comparison to Risk Goals

- Carcinogens

Risk goal =  $10^{-5}$  for proposed media protection standards, USEPA and MEDEP.

Chemical concentrations corresponding to these risk goals were derived for all which exceeded risk guidelines.

- Non-Carcinogens

Risk goal = 10 for Hazard Index, based on USEPA Region I guidance.

Chemical concentrations were derived which correspond to this risk goal, for all chemicals exceeding risk guidelines.

## **SOILS PROPOSED MEDIA PROTECTION STANDARDS**

Summary table compares:

1. Maximum Measured Concentrations
2. Site-Specific Background Concentration
3. Risk Goal ( $10^{-5}$ ) or HI Goal (10.0)  
Concentration

### **Proposed Media Protection Standard**

Proposes the concentration corresponding to the above Risk Goal ( $10^{-5}$  or 1.0); unless background concentrations are higher.

## **GROUNDWATER METHODOLOGY**

Currently, there are NO risks due to groundwater because there is NO exposure to groundwater.

### 1. Comparison to Risk Guidelines

10<sup>-6</sup> Carcinogens USEPA

10<sup>-5</sup> Carcinogens MEDEP

1.0 Non-Carcinogens USEPA; MEDEP

### 2. Comparison to Drinking Water Standards

- ALL chemicals which exceeded Risk Guidelines compared to:

Federal MCLs (Maximum Containment Levels) drinking water standards

Maine MEGs (Maximum Exposure Guidelines)

## **GROUNDWATER METHODOLOGY, CONTINUED**

### 3. Comparison to Risk Goals set for Media Protection Standards

- USEPA, MEDEP  $10^{-5}$  carcinogens
- 10.0 for non-carcinogens
- Chemical concentrations corresponding to these Risk Goals were derived and presented in proposal

## **GROUNDWATER PROPOSED MEDIA PROTECTION STANDARDS**

- No Human Health Risks Resulting from Groundwater  $\therefore$  No Media Protection Standards are Required to be Developed
- MPS were Developed Assuming Potable Groundwater for Comparative Purposes
- Potential Impact of Groundwater on Off-Shore Areas is Not Yet Complete and May Require Media Protection Standard

## AIR METHODOLOGY

1. Identification of Risks Exceeding Guidelines
  - $10^{-6}$  USEPA Carcinogens
  - $10^{-5}$  MEDEP Carcinogens
  - 1.0 for Non-Carcinogens USEPA; MEDEP
2. Comparison to Upwind Reference Concentrations for chemicals exceeding risk guidelines. Chemical concentrations in air at upwind reference locations were compared to downwind locations.
3. Comparison to Risk Goal Concentrations Air Concentrations corresponding to risk goal value of  $10^{-5}$  (carcinogens) and 10.0 (non-carcinogens) were assessed.
4. Media Protection Standards were proposed for Number 3 above, unless background (reference value) is higher.

**SURFACE WATER, SEDIMENT (PONDS)**

No risks, therefore no need for Media Protection Standards.

## RESULTS

### Soils

- Media Protection Standards Were Proposed for

DRMO, SWMU #6

JILF, SWMU #8

Former Child Development Center

Quarters S, N and 68

Mercury Burial Site SWMU #9

Battery Acid Tank, SWMU #10

Acid/Alkaline Drain Tank, SWMU #21

- Only TWO Areas Exceed Proposed Protection Standards

DRMO, SWMU #6

Quarters S, N and 68

## RESULTS, CONTINUED

### Air

- Media Protection Standards Were Proposed for:

DRMO, SWMU #6

JILF, SWMU #8

Mercury Burial Sites, SWMU #9

Former Child Development Center

Quarters S, N and 68

- There were NO Areas Exceeding Proposed Media Protection Standards

## RESULTS, CONTINUED

### Groundwater

- There are NO Risks Associated With Groundwater
- Comparative Media Protection Standards for Drinking Water Were Exceeded by:

Beryllium  
Lead  
Arochlors (PCBs)

## CONCLUSIONS

The Only Areas Exceeding Proposed Media Protection Standards Are The Following:

<b>SWMU</b>	<b>MEDIUM</b>	<b>ANALYTE</b>
#6; DRMO	Surface Soils	Cadmium Lead Arochlor 1254 Benzo(a)pyrene
#6; DRMO	Subsurface Soils	Lead
<b>NON-SWMU AREA</b>		
Quarters S, N and 68	Surface Soils	Arsenic